





## Summary findings of Evaluation of

## ABM's INTEGRATED FOOD SECURITY PROGRAM (IFSP), IMPLEMENTED BY ANGLICAN DEVELOPMENT SERVICES (ADS) EASTERN July 2014 to December 2017



Written by Dr Terry Russell, June 2018

ABM's 2014-2017 Integrated Food Security Program (IFSP) was implemented by Anglican Development Services Eastern (ADSE) in Kalawani and Kyawango Locations in eastern Kenya. It was funded by ABM in cooperation with the Australian Aid Program. The objectives of the program varied slightly from year to year but consistently addressed five key themes: to increase water accessibility and portability; to increase agricultural productivity; to strengthen the capacity of Community-based organisations (CBOs) CBOs and Village Savings and Loans (VSL) groups, and to mainstream gender.

This 2018 evaluation aimed primarily to assess the effectiveness of the program. The evaluation utilised mainly qualitative methodologies – such as interviews, focus group discussions, and direct observation - to gather data from a variety of stakeholders. It also examined quantitative data already collected through ADSE's program reports.

# The evaluation found that the program had successfully met all of its objectives, had done so efficiently, and had introduced a range of mechanisms to make the impacts long-lasting.

The evaluation found the following evidence that the program **had positively impacted incomes, food security, community mobilisation, health, and the environment.** 

### Qualitative evidence:

Farmers spoke of incomes and food security being boosted through improved water supply for irrigation, through new agricultural and post-harvest technologies, and through improved access to credit. As evidence, they pointed to an increase in assets like livestock, motorcycles, and household furniture.





New facilities were clearly being used. The evaluator observed school children using newly installed hand washing facilities in two schools, farmers cooking with newly constructed jikos (fuel efficient stoves), and others using farm ponds and drip irrigation technology to irrigate their fields. The ADSE program built two community-based organisations (CBOs), which community members praised as providing a range of community services, like storing and selling farm produce, organising awareness-raising activities and accessing government support. Both CBOs had grown so strong that they had been able to partner with several other international and local organisations to implement extra activities.





The ADSE program also built Village Savings and Loans groups (VSLs), providing villagers with easy access to credit. Beneficiaries mentioned how loans from the VSLs had allowed them to start new businesses such as tree nurseries and motorcycle taxis.

A strength of the program was the range of positive impacts reported by women, including financial independence and a more harmonious home life. One woman said she had previously pressured her husband to go to Nairobi to look for work but as new income generation opportunities arose through farming, she no longer pressured her husband and the family was happier.





Many vulnerable households were sharing in the benefits of the program, although those vulnerable households that remained outside the VSLs had enjoyed fewer benefits since the goat distribution component finished in 2013.

A few beneficiaries spoke of health aspects such as nutrition and sanitation being improved. Children were able to explain how sanitationrelated diseases could spread and how risks could be minimised.



Most of ADSE's **quantitative evidence** was related to facilities installed and activities completed rather than to impacts on peoples' lives. Key quantitative data were as follows:

15 sand dams and 12 farm ponds were constructed in July 2014-Dec 2017, providing nearby farmers with a reliable year-round supply of water. Many more sand dams and ponds were constructed by individuals and other organisations replicating the models built by ADSE.





16 primary schools were provided with water tanks, eight (8) were provided with hand-washing facilities and four (4) were provided with toilet blocks. These initiatives were combined with awareness raising about hygiene and sanitation.

45,303 tree seedlings were planted in school yards and communities, and 404 energy saving stoves (jikos) were constructed by farmers trained through the ADSE program. These initiatives were combined with awareness raising about the benefits of environmental conservation.





23 crop demonstration plots and two new nurseries (in addition to nurseries established prior to July 2014) were set up by farmer groups. In addition, in the July 2014-June 2016 period, an average of 550 farmers per year were provided with drought resistant seeds. 41 VSLs and three (3) broader organisations (two CBOs and a credit cooperative) were built and strengthened, including assistance with linking to local and international organisations.





Florence Kamene (in red) in March 2018, with her brother, sister-in-law, and goats derived from the gift of one goat in FY 2012/13.

93 disabled persons were assisted to register with the NCPWD (National Council of People with Disabilities) and given identity cards, enabling them to benefit from free government services such as medical services, tax relief and education support for school children.

The quantitative evidence for impacts on people's lives was mainly related to individual families or community groups. Quantitative evidence for the overall scale of impacts on people's lives across the two districts was not as strong. ADSE is steadily moving to correct this. For example, an ADSE survey in Dec 2017 noted that yields per acre of some crops doubled when compared to data from the 2014 mid-term evaluation.

# The program made efficient use of resources.

ADSE's staffing costs and administration costs as a percentage of overall costs were very reasonable, although the percentages spent on these in FY 2016/17 were higher than in the previous two years.

#### Efficiency was boosted through excellent strategies to promote replication, with beneficiaries assisted to expand their activities and with neighbours looking on and learning indirectly.

Overall, the program had provided new knowledge and income opportunities for an average 12,546 direct beneficiaries per year (and many thousands more indirectly) at an average cost of KSh 15,304,080 per year.<sup>1</sup>

Year	Targeted number of direct beneficiaries	Actual number of direct beneficiaries	Actual expenditure in Kenya Shillings (Australian Dollars)
FY 2014/15	5,000	13,029	15,933,580 (AUD 211,439)
FY 2015/16	5,000	15,436	12,763,477 (AUD 169,371)
FY 2016/17	2,778	9,173	17,215,184 (AUD 228,445)

<sup>1</sup>At 15 May 2018 exchange rates, this equated to an average cost of AUD \$ 203,085 per year.



Many program impacts seemed to be sustainable. The evaluator visited VSLs and many small businesses like poultry farming, vegetable farming and a tree nursery that had gone from strength to strength. Drip irrigation and other farming technologies introduced in Kalawani continued to be used even after ADSE had begun exiting from the district. An earth dam built by ADSE before 2014 was still being used in 2018, and local farmers had even funded and built washing facilities next to the dam. To aid sustainability of impacts, various local organisations had been built (notably the VSLs and CBOs), providing ongoing financial services and linkage to government services. Two other local institutions, Mpanzi Credit Cooperative and ADSE itself, require ongoing attention to build their financial self-sufficiency.

### Whilst ADSE's 2014-Dec 2017 Integrated Food Security Program was therefore judged to be an Agrade program, with excellent program management and strong local support, the evaluation found several areas where there may be scope for improvement.

In particular, the evaluation made three generalised recommendations, each followed by discussion points for how the general recommendations might be pursued.

General Recommendation 1 - Discuss ideas for closer targeting of vulnerable households	<ul> <li>A. ADSE is using a standardised rather than individualised approach to empowerment of disabled people. If ADSE has the time and resources, it could adopt a more individualised approach to dealing with disabled people's strengths and weaknesses, including helping disabled to avoid secondary complications (like bad breath, depression, weak muscles and malnutrition), offering new opportunities that build on the disabled person's interests and strengths (Can they still use their hands, legs or speech?), and building the skills / attitudes of the carers.</li> <li>B. To empower the very poor, ADSE's program provided targeted assistance in 2012-2013, mainly in the form of goats. Since 2014 however, those very poor who were not members of VSLs and farmer self-help groups appeared to have experienced fewer impacts from ADSE's program. To increase assistance to these very poor, ADSE could train its staff regarding working with particular vulnerable groups, and could encourage the program's community-based organisations (CBOs) to set aside a portion of their income for the vulnerable.</li> </ul>
General Recommendation 2 – Gather more evidence of impacts	ADSE during the 2014-2017 period collected detailed quantitative and qualitative data about activities completed and about changes in the lives of individual program participants. This data, and the evaluator's own observations in the field, show that ADSE is having excellent impacts across a range of issues: incomes, food security, health, community mobilisation and the environment. However, the scale of ADSE's impacts and the full range of ADSE impacts could be made clearer.

	A. ADSE could improve its gathering and usage of quantitative data related to outcome indicators. For example, data on productivity increases requires clarification of whether the increases were just in one village or the entire program area, or whether the increased production was consistent across all crop types. Also, ADSE in July-Dec 2017 was still reporting many figures without explaining whether these were higher or lower than in previous periods. ADSE could compose multi-year data tables to identify and report on trends.
	B. ADSE could report, in a more systematic way, unplanned impacts or delayed impacts from a project run in a previous year. For example, unplanned impacts might include the spreading of new agricultural techniques to neighbouring communities or changes in the demographic make-up of communities (with fewer men feeling the need to transmigrate). ADSE appears to be having significant impacts on nutrition and on sanitation-related diseases yet such impacts are not being systematically tracked or reported. In the future, perhaps such impacts could be recorded in the 'unplanned impacts' section or – even better – ADSE could turn these into 'planned impacts' by including indicators for them in its proposal.
	C. Whilst the baseline data in Kyua Sub-location includes some quantitative data like wealth levels and hazard rankings, the baseline survey needs to be better synchronised with the proposal.
General Recommendation 3 – Discuss ideas for financial sustainability of Mpanzi SACCO and of ADSE itself	<ul> <li>A. Mpanzi SACCO, established in FY 2016/17, is currently being propped up financially by foreign aid. To become self-sufficient, it needs to quickly build its share capital and loan portfolio before the subsidies end. The Manager of Mpanzi SACCO, Joseph Kyama, identified a range of needs to boost the SACCO's performance and ultimate sustainability.</li> <li>Seed money<sup>2</sup> for capital for loaning to members;</li> <li>Investment through a special purpose vehicle like a housing society;<sup>3</sup></li> <li>Revision of SACCO policies to accommodate new kinds of investments. These new investment products might include flexible products with high income returns, and accommodating fixed deposits (ie. products based on ability to pay but not based on savings);</li> <li>Boosting Mpanzi SACCO publicity through a local radio station, road shows, churches, resource persons such as teachers, and roadside sign posts, as well as through deploying more marketing officers.</li> </ul>
	<ul> <li>In addition to the above-mentioned ways to boost profitability, there may be other low-cost ways:</li> <li>Joseph spending half a day per week (visiting 4 different locations per month) facilitating loans in the field;</li> </ul>

<sup>&</sup>lt;sup>2</sup> By 'seed money', Joseph meant both donations and money invested in the SACCO. The seed money would be invested in Joans to members and repay these loans with interest.

<sup>&</sup>lt;sup>3</sup> Joseph explained that investment would need to go through a special purpose vehicle because Mpanzi SACCO is registered as Savings and Credit Co-operative Society. Kenyan law has restrictions on investments of the society fund.

<ul> <li>Current marketing officers doing I-I visits to widely networked community people like clergy, government officials, teachers and traders. The more of these types that can be persuaded to support Mpanzi SACCO, the more quickly the SACCO message is likely to spread;</li> <li>More posters, stickers or other advertising materials in the field (Though most villagers I met had heard of Mpanzi SACCO, I didn't see any advertising).</li> </ul>
B. Finally, ADSE noted that its number of foreign donors and its overall level of donor funding had declined in recent years and the evaluation noted the rising operational costs as a proportion of program expenditure. One pathway may be to access wider sources of advice on self-sufficiency, by bringing in new board members who have expertise in marketing or have good networks with potential sources of financial support, and by networking with other NGOs, both within Kenya and externally, that have found new paths to self-sufficiency. ADSE should also continue to explore non-traditional sources of funding, including corporate social responsibility funding or through establishing businesses. There may be a need to define and advertise what is unique about ADSE's work (sand dams were an eye-catching innovation but now everybody is building them!). There may be a commodity that Kyawango and Kalawani farmers could produce in sufficient quantity to be marketable further afield: to Nairobi or beyond. ADSE could, at least in the short term, receive a fee for facilitating linkage between the buyers and the CBOs.

The evaluator wishes to express great appreciation of ADSE's work from 2014-2017 and of ADSE's hosting of the evaluator in 2018. May ADSE's great work in eastern Kenya continue from strength to strength.